

Potential authorization initiating the process of District Elections

August 27, 2018

Simi Valley's Election System



- Simi Valley elections have been "at-large" since incorporation in 1969
- Four City Council Members elected to staggered terms four-year terms
- Directly elects a Mayor every two years since 1982

Challenge to Election System



- Letter received alleging violation of the California Voting Rights Act (CVRA)
- Requests voluntary transition to voting "by district"

Options



- Challenge the alleged violation of the California Voting Rights Act (CVRA)
 - Outcomes of other challenges
- Initiate the transition to voting "by district" as requested
 - Two schedules developed for consideration
 - Strict Election Code timeframes ("Safe Harbor")

No Impact On November Election



- Process to transition to District Elections will take the balance of the year to complete
- First District Election would take place in 2020

Federal & California Voting Rights Act



- Federal Voting Rights Act (FVRA) and CA Voting Rights Act (CVRA) allow a "plaintiff" to challenge at-large voting systems
- Must demonstrate that certain conditions exist

Federal Voting Rights Act (FVRA)



- FVRA pre-conditions:
 - (1) a minority group be sufficiently large and geographically compact to form a majority of eligible voters in a single-member district;
 - (2) there is racially polarized voting; and
 - (3) there is majority-bloc voting sufficient usually to prevent minority voters from electing candidates of their choice.

Only then can the Court:

(4) consider whether under the "totality of the circumstances" the votes of minority voters are diluted.

California Voting Rights Act (CVRA)



- Challenge is less burdensome
- CVRA must only demonstrate :
 - there is racially polarized voting; and
 - there is majority-bloc voting sufficient usually to prevent minority voters from electing candidates of their choice.

Challenges to Other Jurisdictions



- More than 40 agencies have been challenged
- Net result: more than \$16 million awarded in settlements and attorney's fees
- No local agency has successfully defended against a CVRA challenge

Challenges to Other Jurisdictions



Other cities include:

- City of Palmdale, \$4.5M (2015)
- City of Modesto, \$3M (2007)
- City of Anaheim, \$1.2M (2014)
- City of Highland, \$1.3M (2014)
- City of Garden Grove, \$290K (2015)
- City of Santa Clarita, \$600K (2017)
- City of Santa Barbara, \$599K (2015)

Transition Timing Requirements



- ▶ 135 days to complete the process
- Requirements:
 - Adoption of Resolution of Intention
 - Two Public Hearings (within 30 days) for input on voting district composition
 - Two Public Hearings (within 45 days) for development of district maps and election sequencing
 - Map and Ordinance adopted at a Public Hearing

Options for Transition Schedules



- First Schedule Option includes and additional Community Meeting to receive input
- This option requires a Special City Council meeting

Options for Transition Schedules



- Second Schedule Option only includes Public Hearings required under the Elections Code
- Both Options meet the "Safe Harbor" timeframe requirements





- A demographer will be needed with either scenario – challenge or transition
- Scope of services will depend on the Schedule Option selected
- Demographer will provide resources and tools needed to develop maps and determine election sequencing





- Will facilitate Public Hearings and Community Meetings as desired
- Will ensure timely publication/posting of district maps per Election Code requirements

In Closing



- The City Council can choose to refute the challenge to the City's at-large election system OR
- The City Council can choose to voluntarily transition to a by district election system
- Ordinance must be adopted by December



Questions?

OPTION 1 - Includes Community Meeting in addition to Public Hearings

Meeting			Publication Deadline to	
date	Action	Date	Newspaper	
08/27/2018	Regular Meeting : Staff report outlining process to transition to District-based elections and request for Council direction	N/A	N/A	
09/17/2018	Regular Meeting : Staff report for adoption of Resolution of Intention to transition to District elections Begins 90-day clock to complete Public Hearing process (if Resolution is adopted on 9/17, Ordinance adoption <u>must occur by 12/17/2018</u>)	N/A	N/A	
09/17/2018	Regular Meeting/Public Hearing #1: Composition of Voting Districts	09/07/201	8 09/04/2018	
09/25/2018	Community Meeting To receive input from Neighborhood Councils, Council On Aging, Youth Council, and other interested community participants			
10/15/2018	Regular Meeting/Public Hearing #2: Composition of Voting Districts Must take place within 30 days of Public Hearing #1	10/05/201	8 10/02/2018	
11/14/2018	Special Meeting/Public Hearing #3: Discussion of Maps and Sequence of Elections Must Publish Proposed Maps 7 days prior to Public Hearing #3 (11/7/2018)	11/04/201	8 11/01/2018	
11/26/2018	Regular Meeting/Public Hearing #4: Adoption of Map, Ordinance introduced Note 1: If changes to District Map are made at this Public Hearing, the revised Map must be published 7 days prior to meeting where adoption is considered)	11/16/201	8 11/13/2018	
	Note 2: The meeting would include two separate hearings; one to adopt the District Map, and a second to introduce the Ordinance. If District Map is changed, hearings to adopt Map and introduce Ordinance would need to be continued.			
12/10/2018	Regular Meeting: Second reading & adoption of Ordinance (effective 1/9/2019) Summary Ordinance must be published 5 days before second reading	12/05/201	8 12/01/2018	

OPTION 2 - Does not include separate Community Meeting outside of required hearings

Meeting date	Action	Publication Deadline to Date Newspaper	
08/27/2018	Regular Meeting: Staff report outlining process to transition to District-based elections and request for Council direction	N/A	N/A
09/17/2018	Regular Meeting/Public Hearing #1: Composition of Voting Districts & adoption of Resolution of Intention to transition to District elections Begins 90-day clock to complete Public Hearing process (if Resolution is adopted on 9/17, Ordinance adoption must occur by 12/17/2018)	09/07/201	8 09/04/2018
10/15/2018	Regular Meeting/Public Hearing #2: Composition of Voting Districts Must take place within 30 days of Public Hearing #1	10/05/201	8 10/02/2018
10/29/2018	Regular Meeting/Public Hearing #3: Discussion of Maps and Sequence of Elections Must Publish Proposed Maps 7 days prior to Public Hearing #3 (10/22/18)	10/19/201	8 10/16/2018
11/19/2018	Regular Meeting/Public Hearing #4: Adoption of Map, Ordinance introduced Note 1: If changes to District Map are made at this Public Hearing, the revised Map must be published 7 days prior to meeting where adoption is considered) Note 2: The meeting would include two separate hearings; one to adopt the District Map, and a second to introduce the Ordinance. If District Map is changed, hearings to adopt Map and introduce Ordinance would need to be continued.	11/09/201	8 11/06/2018
12/10/2018	Regular Meeting: Second reading & adoption of Ordinance (effective 1/9/2019) Summary Ordinance must be published 5 days before second reading	12/05/201	8 12/01/2018